USING APPLIED DEMOGRAPHY IN PRODUCT DEVELOPMENT: RESPONSE TO CHANGING MARKET CONDITIONS IN EDUCATIONAL TESTING

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## Introduction

Educational reform has an impact not only on students, teachers, and schools, but also the publishing and assessment corporations that serve the education market. As new education reforms are enacted through Federal law, these corporations must adapt and change their processes and procedures to remain profitable. The purpose of this research is to assist Pearson Education adapt new sampling methodology when conducting data collection for large-scale assessments used in schools in the United States (US). This new methodology will reduce costs in product development while the education assessment market is changing its focus from state assessments to national assessments.

Pearson PLC acquired Harcourt Assessment in 2008, and with it the company inherited a line of assessment products geared towards the education market (Pearson, 2007). This market has been in flux since accountability testing began in the 1990s. For several decades, the standard in achievement testing in US schools was the use of norm-referenced tests such as the Stanford series, published by Harcourt Assessment, the Iowa Tests of Basic Skills (ITBS), published by Riverside, and the Terra-Nova, published by McGraw Hill. These assessments were standardized using a national, representative sample of students and they provided information on how a student ranked in areas of achievement or cognitive ability. Scores are provided that include a Percentile Rank, Standard score, Normal Curve Equivalent or T-score. These various scores are commonly referred to as "norms". Within Pearson Education, the Stanford 10 is in the product line known as Learning Assessments. This line also includes the Aprenda 3, which is an achievement test in Spanish for children in US schools; the Naglieri NonVerbal Ability Test
(NNAT), the Otis-Lennon School Ability Test (OLSAT), the Orleans-Hanna Algebra Prognosis Test, and the Stanford English or Spanish Language proficiency tests (Pearson Education, 2012)

## Background

## Accountability Testing, School Reform and Changing Market Conditions

Prior to the educational reform legislation known as No Child Left Behind (NCLB), normreferenced assessments were used to determine how children were faring cognitively and academically in comparison with their peers. Norm-referenced tests by definition will separate those who are doing well and able to demonstrate a high level of achievement, versus those who are not performing as well: Half of the children will be below the 50th percentile (Rothstein, Jacobsen, \& Wilder, 2009). In particular, poor, Black and Hispanic children often scored much lower than their Non-Hispanic White, middle-class counterparts (Kim \& Sunderman, 2005). This discrepancy is known as the achievement gap.

To hold schools, children, and districts accountable for eliminating the achievement gap observed on norm-referenced tests, accountability assessments were implemented in several states in the late 1980s and 1990s. Accountability took one giant leap further in 2002 with NCLB, a reauthorization of the Elementary and Secondary Education Act (Garcia, National Center for Research on Cultural, \& Second Language Learning), commonly referred to as Title I. NCLB mandates annual testing, and schools are held accountable for the proficiency of all students. Schools and districts report accountability data disaggregated by race/ethnicity, disability status, and socioeconomic status to demonstrate evidence that the gap is being reduced (Rebell \& Wolff, 2008).

## Accountability and Impact on Learning Assessments

The Stanford 10 was published the year after NCLB was enacted. After NCLB, revenue for norm-referenced tests dropped as states turned to local standards and state-specific proficiency testing. Product development for Learning Assessments went dormant as the company focused on winning contracts with state departments of education to conduct their testing. However, this assessment model also proved flawed. NCLB has been criticized for creating a "Race to the Bottom" as states lowered standards so that more children could pass the test (DeBray-Pelot \& McGuinn, 2009). States also found that it was incredibly expensive to create a new assessment, with unique items geared towards unique standards, year after year (DeBray-Pelot \& McGuinn, 2009).

## State Consortiums Bring Market Changes

Under President Obama, the focus has changed on getting children ready for college and careers with $A$ Race to the Top, which encourages states to compete for money to improve student outcomes and graduation rates through reform of the school system (U.S. Department of Education, 2010). This change in emphasis has lead states to band together to develop a common core curriculum. The Council of Chief State School Officers (CCSSO) and the National Governors Association Center for Best Practices (NGA Center) produced standards in English/ language arts, history, social studies, science and mathematics that all students must achieve upon high school graduation (Common Core State Standards Initiative, 2011). Two consortiums of states formed to produce an assessment system, funded by the US Department of Education, that will be based on the common core standards: The Smarter Balanced consortium, lead by the state of Washington, and the Partnership for the Assessment of Readiness for College and Careers (PARCC) consortium (Tamayo, 2010). Most states have aligned themselves with one or
both consortiums, and Pearson is now planning on updates of the norm-referenced test line of products that will be geared towards meeting the assessment requirements of the new initiative. The Smarter Balanced consortium is focused on being self-contained and is not planning on using an outside vendor for assessment testing, however the PARCC consortium has opened up the field to testing companies, including Pearson. The primary market for these assessments is the states in the PARCC, or states that have not joined a consortium.

## Prior Research Practices

Prior to 2011, when the company developed a norm-referenced test, the sample was stratified by region, urbanicity (rural, urban, or suburban), and socioeconomic status. The regions aligned with census regions with these differences: Maryland, Delaware, Virginia and West Virginia were in the Northeast region, and Texas was in the West region (Pearson Education, 2003). Sample targets on these variables were created for percentages of the school age population based on information in the decennial census. School districts were paid incentives to participate in data collection including cash or company catalog credit.

## SES Calculation

Because socioeconomic status (SES) is highly correlated with achievement (Kaushal \& Nepomnyaschy, 2009; Orfield, Frankenberg, \& Lee, 2002; Tajalli \& Opheim, 2005), it is a key stratification variable to ensure the sample is representative of different levels of achievement. Socioeconomic status was assigned at the district level, and it was derived from information from the decennial census. A ratio was composed that took into account the percentage of the population 18 years or older that had a high school diploma, multiplied by the median income in the school district, and divided by 1000 . This index was then divided into either thirds of the
distribution, used for academic tests, or fifths of the distribution, used for cognitive ability tests. This categorical value was assigned to all schools within the district (Pearson Education, 2003).

After each school district was assigned these stratification values, districts were randomly selected for recruiting. As school districts or schools were recruited, schools were randomly assigned to a study: the normative study, a levels equating study (e.g., where children take on and off grade level tests), and a forms equating study (e.g., where children take the new test, as well as a previous edition). After the data were collected and scored, the sample was weighted to reflect the census targets (Pearson Education, 2003).

This method worked well with samples that were large. For the Stanford 10, approximately 500,000 children nationwide participated in the norming or equating studies (Pearson Education, 2003). This sample size was used to ensure a wide range of performance on the test items, which is important for norming purposes. As new forms were being developed for the Stanford in the mid 2000s, and the sample sizes were reduced, the method did not work as well. As sample sizes were reduced, the random district selection process yielded sample frames that were predominately Non-Hispanic White, overwhelmingly rural, or otherwise unbalanced. Recruiting methods grew more complicated in an effort to meet national representation, thus increasing labor and incentive costs in data collection.

## Changing Sampling Procedures to Remain Competitive

As the company responds to the common core curriculum, a major hurdle is the cost of data collection. Using the old methods and sampling 500,000 students is not feasible in the fluctuating market conditions. Composing a new assessment product in the very volatile education market is risky. To save costs and mitigate the risk, the sample size for an assessment aligned with the common core standards is $200,000-100,000$ students. While this reduction in
sample size will result in reducing costs of data collection by $\$ 4-\$ 6$ million, it presents its own risk if the sample does not have a wide distribution of performance. Therefore, a more accurate SES measure is needed at the school level to ensure the sample has the variability of achievement necessary to conduct norming procedures. The goal of this research is to compose and validate a new measure of SES at the school level that will be a more accurate predictor of student achievement than using district-level information.

## School-Level SES

Socioeconomic status is one of the most important influences in student achievement (Orfield et al., 2002; Tajalli \& Opheim, 2005). Poverty influences aspects of achievement including absenteeism, mobility, (Tajalli \& Opheim, 2005), and access to good teachers (Darling-Hammond, 2004). Race/ethnicity, poverty, and SES are highly correlated, however in some research student race is more important than SES as a predictor variable (Caldas \& Bankston III, 1998), other research has found that the level of poverty at a school is paramount for predicting achievement (Aikens \& Barbarin, 2008; Burros, 2008; Sanchez, Bledsoe, Sumabat, \& Ye, 2009; Southworth, 2010).

One measure commonly available to measure poverty at the school level is the percentage of students who qualify for free or reduced price lunch (FRPL), and this percentage is often used as a proxy variable for the socioeconomic conditions at a school (Chen-Su, 2011). The program is administered by the U. S. Department of Agriculture, and it provides free meals to children who live in households at or below $130 \%$ of poverty. Children who live between $130 \%-185 \%$ of poverty are eligible for reduced-price lunch (U.S. Department of Agriculture, 2011). In 2009, 47 percent of students were eligible for the program. The highest was in Washington, D.C., and the lowest was in New Hampshire (Chen-Su, 2011). This measure is
often used not because it is the most reliable indicator of poverty at the school level, but rather because it is one of the few measures available.

This administrative record poses data quality issues (Maples \& Bell, 2007), as the numbers are reported from the school, to the district, to the state, and to the National Center for Education Statistics (Ramey et al.). In addition, schools have an incentive financially to enroll students in the program, as this is often used to make funding decisions (Cruse \& Powers, 2006). These children are considered economically disadvantaged, which is one of the subgroups that schools report score on for NCLB (Balfanz \& Weber, 2007). The use of this as a measure of SES at the individual level is flawed because children are often misidentified as qualifying for the program, and it is not an accurate measure of resources at the individual level. For example, students from households whose income is $\$ 50,000$ and those from households with income over $\$ 150,000$ are in the same category. In addition, participation rates drop as children age (Harwell \& LeBeau, 2010).

Despite these drawbacks, the numbers and percentages of children enrolled in FRPL are often used as a proxy variable for SES in education research (Agodini et al., 2009; Balfanz \& Weber, 2007; Battistich, Solomon, Kim, Watson, \& Schaps, 1995; Borman et al., 2007; MaertenRivera, Myers, Lee, \& Penfield, 2010; Muñoz, Potter, \& Ross, 2008), and schools with higher percentages of students eligible for FRPL typically have lower scores on standardized assessments (Hogrebe \& Tate, 2010; Lee, 2007; McCoach, O'Connell, Reis, \& Levitt, 2006), and slower achievement growth rates (Ma, 2005). There is also wide variability in schools as to the percentage of students who participate in the program. Therefore, while it may not be an accurate measure at the individual level, the percentage of these students at the school level may be an indicator of the SES at the school.

## Preliminary Analysis

To determine if the percentage of children receiving FRPL at the school would be reliable as a proxy variable for SES, data from the 2008-2009 year school file were downloaded from the Common Core of Data (CCD) available from NCES. This file had 15,983 school districts and 92,491 schools. Schools outside the 50 states were dropped from the data set, as were schools run by the Department of Defense or the Bureau of Indian Affairs, as these schools do not participate in field trials. Schools that had closed were dropped, as were those that were vocational or focused only on serving a special population, such as students who are deaf or blind.

Next, the percentage of students receiving FRPL was computed, and a univariate analysis was run in SAS statistical software. Percentiles representing fifths of the distribution were run, each school in the sample frame was given an SES code of 1 to 5 depending on their place in the distribution. Upon preliminary investigation it appeared that several high poverty school districts, including Brownsville Unified School District in Texas, had schools with a high SES value because the number of students receiving FRPL was reported as less than $10 \%$ of the student body. As Brownsville is in one of the poorest districts in the United States, with a child poverty rate of $50 \%$ (U.S. Census Bureau, 2006-2008), it appeared that this measure alone would not be an accurate means of assessing SES at the school level without identifying other areas where the measure may be inaccurate.

To meet the research goal of having a more reliable measure of student achievement at the school level, a more detailed process was conducted to identify the school districts that had unreliable measures of FRPL, impute a new value for the schools in these districts, and then assess the reliability of the measure before it is used in expensive field trials. The results are
reported in two sections below. The first section explains how the school-level variable was imputed, and the second section involves its validation across state achievement tests.

## Data and Methods

## Composing a School level SES variable

A main challenge in this research is that there is no uniformity in how school districts are organized across the US. Some states only have unified districts, others have unified, elementary, and secondary school districts, resulting in some geographies overlapping. Some school districts have sub-districts within a parent district. Some states have districts that are contiguous with county or town boundaries, others will have multiple school districts in a single county, and districts may overlap county lines.

The first step in the analysis was to identify districts that have a reporting error for the percentage of students on FRPL, and the second step was to impute a value for these outlier districts. Some indices that can be used to measure group disadvantage of an area, including poverty, are the age and sex distribution, racial/ethnic distribution, education level of an area, distribution of households by type, poverty ratio, child poverty, number of female headed households, the dropout rate, proportion of housing units with 1.01 or more people per room, median family income, and the unemployment ratio in the highest quintile (Siegel, 2002). The percentage of people on public assistance, or welfare receipts also predict disadvantage (McNulty \& Bellair, 2003).

## Data Sources

Three data sources provided information used in the analysis. The first data source was the American Community Survey 5 year estimates 2005-2009, provided by the US Census Bureau. The American Community Survey is a continuing monthly survey. Sampled housing
units receive a questionnaire, and ten to eleven million responding households are in the five year estimates (National Research Council, 2007). The ACS 5-year estimates provide information at the school district level. They do not provide separate information for subdistricts. The 5 year estimates are the only estimates from the ACS that are available for small geographic areas such as school districts (U.S. Census Bureau). For these small areas, particularly very small school districts, the margins of error can be large.

The second data source was the Common Core Data (CCD) file from NCES as described above, and the third data source was a list of US school districts and public schools from Market Data Retrieval (MDR). Pearson Education subscribes to this database. MDR is owned by Dunn and Bradstreet, and they provide databases that amalgamate information from several sources includes NCES, Claritas, and the US Census Bureau, in addition to conducting their own surveys of schools and school districts. The database contains information on 13,889 public school districts, and over 116,000 total schools (Market Data Retrieval, 2010). The variables from each data source are available in Table 1.
[Table 1 about here]

## American Community Survey.

The American Community Survey 5-year estimates were downloaded from the US Census web site to obtain demographic information at the district level, including unified, elementary, and secondary school districts. The total number of districts from the US Census file was 14,282 observations. Small school districts with missing data in the ACS were dropped from analysis. Two larger school districts were missing from the file, but they were contiguous with county boundaries; therefore, county-level information was imported from ACS and this served as district-level information.

Total poverty was calculated by dividing the number of people for whom poverty status was assessed versus the estimated population. Child poverty was calculated similarly, only confining the ages to less than 19 years of age. The percentage of families headed by single mothers was calculated by dividing the number of female headed families with children 18 or under by the total number of families with children 18 or under.

Education levels in the district were calculated into four categories for adults 25 and over: 1) less than a high school education; 2) high school diploma or equivalent; 3) some college or technical school or an Associate's degree; 4) undergraduate degree or more. Local dropout rates can be difficult to obtain, and are often unreliable when aggregated below the state level due to students moving, ninth grade retention, and changes in the student population (Virginia Board of Education, 2006). Therefore, to ascertain a more reliable proxy variable, a ratio of the number of $18-24$ year olds in the district without a high school education was divided by the total number of $18-24$ year olds.

The public assistance ratio was calculated by dividing the number of households receiving public assistance, by the total number of households. The number of rentals was the number of rental units divided by the total number of housing units. Occupants per room was calculated for those households with more than 1.05 per room divided by the total number of households.

The unemployment rate was calculated as the number of people in the civilian work force ages $20-69$ that were unemployed, divided by the total number ages $20-69$ in the civilian work force. An index was calculated specifically for males aged 25-34, with the total number not in the work force divided by the male 25-34 population.

The adult foreign born population was calculated for those that were foreign born divided by the estimated population, and the percentage of adults who do not speak English was calculated by the number of people $18+$ who spoke English only divided by the total population 18+. This item was then reverse-scored.

Coefficients of variation and derived margins of error were calculated for these variables according to procedures outlined by the US Census Bureau (U.S. Census Bureau, 2009), and districts with derived margins of error for child poverty greater than 100 were dropped from the data set. Most of these school districts had populations that were less than 100 total persons.

Because these variables have high multi-collinearity, a factor analysis was conducted for data reduction. First, the data were standardized across school districts. The mean was 0 and the standard deviation was 1 for all variables. Then a factor analysis was run with varimax rotation. Four factors had an eigenvalue greater than 1.0. The first factor included family income and adults $25+$ with an undergraduate degree or more. These variables had factor loadings of .80 or greater. The $z$-scores were added together, and this factor was named District SES. The second factor included variables that indicate group disadvantage, including total poverty, child poverty, public assistance, rentals, single mothers, and civilian unemployment. Each of these variables had a factor loading of .60 or greater. The $z$-scores were added together, and this factor was named District Group Disadvantage. The next factor included the variables for adults who speak English, adults who are foreign born, and a high number of occupants per room, which is often an indicator of large numbers of immigrants (Reitmanova \& Gustafson, 2012; Yoshikawa \& Kalil, 2011). Each of these variables had a factor loading of .70 or greater. This factor was named District Foreign Population. The last factor contained only one item, the variable for
adults with some college, and it was dropped from analysis. Some variables did not load on any factor, including the proxy for dropouts, and males $25-34$ not in the workforce.

## Common Core Data and Market Data Retrieval.

Next, these data were merged with the CCD and MDR files. The MDR file was critical as it had linking information for sub-districts and parent districts, which the CCD and ACS files did not have. The variables downloaded from these files included the enrollment count at the school by age, grade, race, ethnicity, and gender; number of children receiving FRPL; the school NCES number; the NCES district number, the school operational status, sub-district status, mean income in the zip code for the school, and the amount of money received per pupil from Title I. Schools and districts from areas outside the fifty states, such as the Virgin Islands, Puerto Rico, Guam, and American Samoa were deleted; Archdiocese, Military, Special Education, and Vocational Education districts were deleted. Private, Catholic, and other parochial schools were deleted. Charter schools were kept only if they were run by one of the school districts with census data. If there was missing information for FRPL at the school, this school was given a value of 0 (a new value will be imputed using the methods below), and if 5-digit zip code income information was missing, the mean for the first 3 digits of the zip code was used. The final file had 13,337 school districts and a total of 82,325 public schools in the fifty states. Description of the District-Level Sample

A description of the district characteristics by region is available in Table 2. Since some of these geographies overlap, these results cannot be inferred to accurately represent a geographic region. Therefore, a full bivariate analysis was not conducted.
[Table 2 about here]

The North East had the lowest mean district percentage of students receiving FRPL at $28.95 \%$, and the South had the highest at $59.23 \%$. The factor for District SES was highest in the North East (1.38), and lowest in the South (-.85). District Group Disadvantage was similarly lowest in the North East (-1.35), and highest in the South at 1.67. The West had the highest index for the District Foreign Population (1.95). The West also had the highest percentage of males $25-34$ who were not in the workforce (12\%) and the highest percentage of adults $18-24$ without a High School diploma (22.6\%).

## Description of the School-Level Sample

Variables at the school level, available through CCD and MDR, are described in Table 3. Since all levels of public schools were included in the analysis, and thus there are overlapping boundaries, these results again cannot be taken to accurately describe a geographic region; they are provided to describe the sample for the school-level imputation of an SES value. The mean percentage of students receiving FRPL at the school level was the lowest in the North East $(31.2 \%)$ and highest in the South (56.7\%). The percentage of Non-Hispanic White students was highest in the Midwest (75.0\%) and lowest in the West (46.7\%). The South had the lowest percentage of schools receiving less than $\$ 150$ per student in Title 1 funds ( $26.2 \%$ ), and the North East had the highest percentage (57.2\%). The North East had the highest median income in the zip code at $\$ 63.8 \mathrm{k}$, and the South had the lowest at $\$ 50.24 \mathrm{k}$.
[Table 3 about here]

## Results from OLS Regression Models

To identify outlier districts, a district mean for the percentage of the students who qualified for FRPL was computed using OLS regression in SAS statistical software. This mean value was then merged with the ACS variables, and it served as the outcome variable. The
independent variables were the District SES, District Group Disadvantage, and District Foreign Population factors, people 18-24 without a high school diploma (proxy for drop outs), males age $25-34$ who were not in the labor force, and region, with the North East serving as the referent group. The results are available in Table 4.
[Table 4 about here]
All of these variables were significant and in the expected directions. As District SES went up, FRPL went down; similarly, as District Group Disadvantage went up, so did FRPL. As the proxy for dropouts and males $25-34$ not the in workforce went up, so did FRPL. The South, Midwest, and West regions also had significantly higher district FRPL means than did the referent region, the North East. Diagnostic graphs revealed that the regression line had the predicted slope, and the outlier districts were easily discernible when the regression and residual lines were plotted. The $\mathrm{R}^{2}$ was .64. All variables had a variance inflation factor less than 2.0.

All districts who had a deviance from the regression line of $>.40$ or $<-.40$ were identified as outliers. This level was selected, as it appeared to be the point at which outlier districts with a high index of District Group Disadvantage yet with free/reduced price lunch status with less than $5 \%$, were identified. This resulted in identifying 864 outlier districts, or $6.48 \%$ of the sample, with a combined total of 4,554 schools.

Next, an OLS regression was run to impute a value for FRPL at the school level for the schools in outlier districts, or those that had a missing value. The results from the district-level analysis were merged back into the school file. The mean of FRPL at the school was the outcome variable, and the independent variables were: The racial/ethnic composition of the school; the amount the school received in Title I funds; the income level in the school's zip code; and district level SES indicators. The results are presented in Table 5. In this model, all variables
were significant and in the expected direction. As the amount received in Title I funds went up, so did the coefficient for FRPL. With the percentage of Asian or Other students serving as the referent group, the percentage of White students was negatively significant, and the percentage of Black students or Hispanics students was positively significant. The district level information for SES was also significant, as was region of the country. The $\mathrm{R}^{2}$ for the school-level model was .60. A SAS data set with the predicted values for FRPL was used to compose a school-level SAS value. If the school was in an outlier district or had a missing value for FRPL in the CCD file, then the predicted value of FRPL was used for school-level SES. If the school was not in an outlier district, then the percentage of FRPL at the school was used as the school-level SES. This variable was named school SES.
[Table 5 about here]

## Validating the School SES Variable as an Indicator of Achievement

## Data Sources

To validate that School SES was a more accurate predictor than the prior Pearson practice of using district-level information, school-level achievement data from five states were obtained from five state education agencies for the 2009 - 2010 academic year. The states selected for analysis were Texas, North Carolina, New York, Missouri, and California. These states were selected for regional representation, and the data had unrestricted access from the state education agency. Data at the eighth grade level were selected for analysis because achievement levels tend to dip in middle school (Shim, Ryan, \& Anderson, 2008), and school lunch participation also tends to drop during middle school (Harwell \& LeBeau, 2010). Therefore the assumption was made that if it were reliable for eighth grade, then it would be reliable for the lower grades. The school-level achievement data were merged in with the school file with the SES indicators:

NCES FRPL, School SES, District SES, and District Group Disadvantage. Schools that were not
in the CCD or did not have district level information were eliminated from analysis. Separate analyses were run for each state's achievement tests, as they were not all on the same scale, nor did they cover the same content as standards vary across the states. Descriptive information is available in Table 6. New York had the most outlier schools, but this was primarily because New York City schools did not have FRPL information in the CCD. Texas had the next highest number of outlier schools at $10.9 \%$. Full bivariate analyses were not conducted as the achievement scores are all on a different scale.

## Results from the OLS Regression Models

Texas.
In Texas, the mean scores for the reading/language arts (reading) and math assessment were selected for analysis. Separate regression analyses were run with the NCES FRPL measure, the school SES measure, and the district level information. The $\mathrm{R}^{2}$ for the NCES FRPL was .23 for reading and .19 for math. However, the School SES measure had an $\mathrm{R}^{2}$ of .52 for reading, and .37 for math. The regression model for district level information had an $R^{2}$ of .35 for reading and .29 for math. In Texas, the school SES explained the most variance, followed by the district level. Results are available in Table 7.
[Table 7 about here]

## North Carolina.

The situation in North Carolina was somewhat different. The results in Table 8 show that in North Carolina the $\mathrm{R}^{2}$ values for NCES FRPL were .54 for reading and .45 for math; the $\mathrm{R}^{2}$ values for the school SES were .57 for reading and .48 for math; and the model with the district level indicators had an $\mathrm{R}^{2}$ of .14 for reading and .10 for math. Again, in North Carolina the school SES is the most accurate predictor of school-level achievement. The difference with the

Texas results was that in North Carolina, the district level SES indicators were much lower than either NCES FRPL or school SES.
[Table 8 about here]

## New York.

Two separate regression analyses were run for New York, one with New York City schools, and one without New York City schools. These were conducted separately as all New York City schools all had a missing value for NCES FRPL, thus every school in New York City public schools had an imputed value for school SES. In addition, without New York City, New York state school districts are predominately small, and have very few schools. With very small school districts, it is likely that the district-level information will be more accurate. The subject test scores selected for analyses were English/language arts and math. The results are available in Table 9. For the entire state, the $\mathrm{R}^{2}$ values for NCES FRPL were .02 for English/language arts and .08 for math. Without New York City, the $\mathrm{R}^{2}$ values jumped to .64 for English/language arts and .58 for math. The school SES also differed between these two analyses. With New York City the $\mathrm{R}^{2}$ values were .57 for English/Language Arts and .41 for math; without New York City the $\mathrm{R}^{2}$ values for school SES were .64 for English/language arts and .41 for math. With New York City, district level predictors had $\mathrm{R}^{2}$ values that were .45 for English/language arts and .30 for math; without New York City they jumped to .63 for English/language arts and .56 for math. [Table 9 about here]

## Missouri and California.

In Missouri, the subjects selected for analysis were communication arts and math. The $\mathrm{R}^{2}$ values for the NCES FRPL and school SES were the same for both of these subject areas; and the $R^{2}$ values the district level SES were less. Results are available in Table 10. In California, the
subjects selected were English/language arts and science. Math was not selected because the curriculum standards changed during this school year, and it was not a reliable indicator of school achievement. In California, the $R^{2}$ values for NCES FRPL and school SES were very similar for the two subject areas. The $\mathrm{R}^{2}$ values for district level SES were lower at .28 for English/language arts and .29 for science. Results are available in Table 11.
[Table 10 about here]
[Table 11 about here]

## Discussion

Overall, the results indicate that the percentage of students receiving free or reduced price lunch at the school is a reliable indicator of mean student achievement at the school if the data are scrutinized, and unrealistic or missing data are adjusted. In every state except New York (without New York City), the new school SES was a more reliable indicator of mean student achievement than was the district level information. These differences are especially meaningful when a state has a larger percentage of outlier districts. Achievement in Texas was better predicted by the school SES value, as was achievement in North Carolina. Results in that state were especially interesting, as the district level SES appears to have very little predictive value of student achievement. This may be because in North Carolina, school district boundaries are mostly contiguous with either a county or city lines. In Texas, there is much more variability in district geographical boundaries.

For sampling purposes, the next step was to divide the index for school SES into thirds of the distribution for use in field trials for achievement products, and fifths of the distribution for use in ability products. Univariate analyses were run separately for elementary, middle, and high
schools, and schools were categorized into the appropriate level of SES. This variable is currently being piloted to determine its applicability in future data collection efforts.

## Limitations and Conclusion

This research has a few limitations worthy of note. First, the state achievement data were only analyzed for one grade level, and the assumption that the new SES variable will be valid in other grades is being tested in the current pilot study. Second, the paucity of reliable data at the school level to indicate SES forced the inclusion of some of the district level SES indicators to achieve an $R^{2}$ greater than .60 , as some over-saturation of the model was necessary to impute a reliable school level SES. Third, this variable is not meant to predict achievement by each student. Within each school there will be a range of achievement, but the use of this variable will help ensure that a wide range of achievement is obtained during data collection efforts conducted by Pearson.

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Table 1 Variables from the Data Sources

| American Community Survey | Common Core Data | Market Data Retrieval |
| :---: | :---: | :---: |
| District Number (parent districts only) | NCES District Number (reported at sub-district level) | Sub-district status and linking information to the main district as reported in ACS |
| Total Population by age and sex | Percentage of race/ethnicity at the school | Income at the zip code |
| Total Population by sex by age, by race/ethnicity | Percentage of students receiving free or reduced price lunch | Title I funds received by the school |
| Own children under 18 years by Family Type and Age | Region of the country | NCES Parent District <br> Number |
| Family type by presence and age of related children | NCES School Number | NCES School Number |
| Sex by age by Educational Attainment for the |  |  |
| Population 18 years and over |  |  |
| Sex by age by Educational |  |  |
| Attainment for the |  |  |
| Population 25 years and over |  |  |
| Poverty Status in the Past 12 months by Sex by Age |  |  |
| Families Income in the past |  |  |
| 12 months below the poverty level |  |  |
| Median Household Income |  |  |
| Median Family Income |  |  |
| Public Assistance Income for |  |  |
| Households |  |  |
| Occupied Housing Units |  |  |
| Occupancy Status |  |  |
| Occupants per room |  |  |
| Civilian labor force participation rates, by age, sex and race |  |  |
| Number of foreign born in the population, by age and |  |  |
| sex <br> Language spoken by the adult population, by age and sex |  |  |

Table 2 Descriptive Statistics - District Level of Analysis

|  | North East | Midwest | South | West |
| :--- | ---: | ---: | ---: | ---: |
| Number of districts | 2,806 | 4,815 | 3,135 | 2,581 |
| Free/Reduced Price Lunch | $28.9 \%$ | $40.3 \%$ | $59.2 \%$ | $49.7 \%$ |
| District SES | 1.38 | -.22 | -.85 | -.02 |
| District Group Disadvantage | -1.35 | -.87 | 1.67 | 1.16 |
| District Foreign Population | -.06 | -.89 | -.02 | 1.95 |
| Males 25 - 34 not in the workforce | $10 \%$ | $9 \%$ | $15 \%$ | $12 \%$ |
| $18-24$ with less than a HS diploma | $9.5 \%$ | $18.1 \%$ | $22.4 \%$ | $22.6 \%$ |

Table 3 Descriptive Statistics - School level of Analysis

|  | North East |  | Midwest |  | South |  | West |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Number of Schools |  | 13,757 |  | 2,320 |  | 7,901 |  | 7,506 |
|  | \% | SD | \% | SD | \% | SD | \% | SD |
| Free/Reduced price lunch | 31.2 | . 27 | 43.6 | . 25 | 56.7 | . 25 | 51.9 | . 28 |
| Percent White at School |  | 65.6\% |  | 75.0\% |  | 1.5\% |  | 46.7\% |
| Percentage Hispanic at the School |  | 14.4\% |  | 7.6\% |  | 8.6\% |  | 33.9\% |
| Percentage Black at the School |  | 13.7\% |  | 11.7\% |  | 5.1\% |  | 4.6\% |
| Percentage Asian or Other at the |  | 6.3\% |  | 5.7\% |  | 4.8\% |  | 14.8\% |
| School |  |  |  |  |  |  |  |  |
| Title I funds \$500 or more per student |  | 12.5\% |  | 11.2\% |  | 1.7\% |  | 7.7\% |
| Title I funds \$300-\$499 per student |  | 10.7\% |  | 13.7\% |  | 6.2\% |  | 20.0\% |
| Title I funds \$150-\$299 per student |  | 19.6\% |  | 25.1\% |  | 5.9\% |  | 29.5\% |
| Title I funds $<\$ 150$ per |  | 57.2\% |  | 50.0\% |  | 26.2\% |  | 42.8\% |
| Student, or receives no Title I |  |  |  |  |  |  |  |  |
| Income in the Zip Code (in thousands) |  | 63.84 |  | 54.01 |  | 50.24 |  | 59.73 |

Table 4 District-Level OLS Regression Models

| $\mathrm{N}=13,337$ | Coef | SE | p |
| :--- | ---: | ---: | ---: |
| Intercept | .38 | .003 | $<.0001$ |
| District SES | . .05 | .001 | $<.0001$ |
| District Group Disadvantage | .02 | .001 | $<.0001$ |
| $18-24$ with less than a high school diploma | .05 | .01 | $<.0001$ |
| Males 25 - 34 not in the labor force | .03 | .01 | $<.001$ |
| Foreign population | .01 | .001 | $<.0001$ |
| Region (Referent=North East) |  |  |  |
| South | .13 | .003 | $<.0001$ |
| West | .07 | .004 | $<.0001$ |
| Midwest |  | .03 | .003 |$<.0001$

Table 5 School-Level Regression Model Used for Imputing a Value for School SES

| $\mathrm{N}=82,325$ | Coef | SE | p |
| :---: | :---: | :---: | :---: |
| Intercept | . 66 | . 006 | <. 0001 |
| School characteristics |  |  |  |
| Title I funds $>\$ 500 /$ student | . 14 | . 003 | <. 0001 |
| Title I funds \$300-\$499/student | . 14 | . 002 | <. 0001 |
| Title I funds \$150-\$299 per student | . 09 | . 002 | <. 0001 |
| Title I funds $<\$ 150 /$ student | REF | REF | REF |
| Income in the Zip Code | -. 01 | . 001 | <. 0001 |
| Percentage Non-Hispanic White | -. 38 | . 003 | <. 0001 |
| Percentage Hispanic | . 17 | . 004 | <. 0001 |
| Percentage Non-Hispanic Black | . 05 | . 006 | <. 0001 |
| Percentage Asian or Other | REF | REF | REF |
| District characteristics |  |  |  |
| District-level SES | -. 03 | . 001 | <. 0001 |
| District-level Group Disadvantage | -0.001 | . 001 | <. 08 |
| 18-24 with less than a high school diploma | . 06 | . 007 | <. 0001 |
| District-level Foreign Population | -. 02 | . 001 | <. 0001 |
| Region (Referent=North East) |  |  |  |
| South | . 06 | . 002 | <. 0001 |
| Midwest | . 06 | . 002 | <. 0001 |
| West | . 10 | . 002 | <. 0001 |
| $\mathrm{R}^{2}$ | . 60 |  |  |

Table 6 Means, Standard Deviations, and Frequencies for Achievement Analysis in Five States

|  | Texas | North <br> Carolina | New York | New <br> York w/o New York City | Missouri | California |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Number of Schools | 1,878 | 586 | 1,256 | 802 | 576 | 1,733 |
| Percent of Schools | 10.9\% | $<1 \%$ | 39.1\% | 4.6\% | $<1 \%$ | 3.6\% |
| That Were Outliers Outcome variables |  |  |  |  |  |  |
| English/Language | 819.10 | 359.73 | 657.92 | 661.94 | - | 362.70 |
| Arts / Reading Score | (28.64) | (3.76) | (13.15) | (11.24) |  | (27.19) |
| Communication | - | - | - | - | 694.37 | - |
| Arts Score |  |  |  |  | (12.76) |  |
| Math Score | 770.77 | 362.80 | 675.39 | 677.52 | 707.44 | - |
|  | (32.89) | (4.26) | (15.79) | (14.10) | (15.24) |  |
| Science Score | - | - | - | - | - | 384.33 |
|  |  |  |  |  |  | (45.28) |
| Predictor Variables |  |  |  |  |  |  |
| NCES FRPL | . 51 | . 56 | . 22 | . 35 | . 48 | . 57 |
|  | (.24) | (.20) | (.25) | (.23) | (.20) | (.28) |
| School SES | . 56 | . 57 | . 43 | . 35 | . 48 | . 56 |
|  | (.21) | (.20) | (.22) | (.22) | (.21) | (.28) |
| District SES | -. 35 | -. 16 | . 82 | . 04 | -. 11 | 1.46 |
|  | (1.57) | (1.33) | (1.84) | (2.30) | (1.58) | (2.16) |
| District Group | 1.28 | 2.02 | 2.86 | . 05 | 1.33 | 2.62 |
| Disadvantage | (4.02) | (2.51) | (5.55) | (5.11) | (4.27) | (4.19) |

Table 7 Texas Eighth Grade School Achievement By SES Indicators

| Texas | Reading |  |  | Math |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $\mathrm{N}=1878$ | Coef | SE | p | Coef | SE | p |
| Intercept | 848.46 | 1.37 | <. 0001 | 801.43 | 1.61 | <. 0001 |
| NCES FRPL | -57.98 | 2.43 | <. 0001 | -60.54 | 2.87 | <. 0001 |
| $\mathrm{R}^{2}$ |  | . 23 |  |  | . 19 |  |
| Intercept | 873.96 | 1.29 | <. 0001 | 823.64 | 1.71 | <. 0001 |
| School SES | -97.84 | 2.16 | <. 0001 | -94.30 | 2.85 | <. 0001 |
| $\mathrm{R}^{2}$ |  | . 52 |  |  | . 37 |  |
| Intercept | 824.29 | . 56 | <. 0001 | 775.66 | . 67 | <. 0001 |
| District SES | 6.64 | . 40 | <. 0001 | 9.24 | . 47 | <. 0001 |
| District Group | -2.21 | . 15 | <. 0001 | -1.27 | . 18 | <. 0001 |
| Disadvantage |  |  |  |  |  |  |


| $\mathrm{R}^{2}$ | .34 | .29 |
| :---: | :---: | :---: |

Table 8 North Carolina Eighth Grade School Achievement By SES Indicators

| North Carolina$\mathrm{N}=586$ | Reading |  |  | Math |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Coef | SE | p | Coef | SE | p |
| Intercept | 367.36 | . 31 | <. 0001 | 370.76 | . 38 | <. 0001 |
| NCES FRPL | -13.53 | . 52 | <. 0001 | -14.10 | . 64 | <. 0001 |
| $\mathrm{R}^{2}$ |  |  |  |  | 5 |  |
| Intercept | 367.86 | . 31 | <. 0001 | 371.23 | . 39 | <. 0001 |
| School SES | -14.30 | . 51 | <. 0001 | -14.83 | . 64 | <. 0001 |
| $\mathrm{R}^{2}$ |  |  |  |  | 8 |  |
| Intercept | 360.77 | . 19 | <. 0001 | 363.77 | . 22 | <. 0001 |
| District SES | . 24 | . 12 | <. 05 | . 20 | . 14 | <. 0001 |
| District Group | -. 50 | . 06 | <. 0001 | -. 46 | . 07 | <. 0001 |
| Disadvantage $\mathrm{R}^{2}$ |  |  |  |  | 0 |  |

Table 9 New York Eighth Grade School Achievement By SES Indicators


Table 10 Missouri Eighth Grade School Achievement By SES Indicators

| Missouri |  | Communication Arts |  |  | Math |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $\mathrm{N}=577$ |  | Coef | SE | p | Coef | SE | p |
| Intercept |  | 713.26 | 1.04 | <. 0001 | 731.98 | 1.17 | <. 0001 |
| NCES FRPL |  | -39.40 | 2.01 | <. 0001 | -51.47 | 2.25 | <. 0001 |
|  | $\mathrm{R}^{2}$ |  | . 40 |  |  | 48 |  |
| Intercept |  | 713.22 | 1.04 | <. 0001 | 731.91 | 1.16 | <. 0001 |
| School SES |  | -39.49 | 2.00 | <. 0001 | -51.29 | 2.24 | <. 0001 |
|  | $\mathrm{R}^{2}$ |  | . 40 |  |  | 48 |  |
| Intercept |  | 696.60 | . 45 | <. 0001 | 710.16 | . 53 | <. 0001 |
| District SES |  | . 73 | . 32 | <. 05 | 1.21 | . 38 | <. 001 |
| District Group |  | -1.59 | . 12 | <. 0001 | -1.94 | . 14 | <. 0001 |
| Disadvantage |  |  |  |  |  |  |  |
|  | $\mathrm{R}^{2}$ |  | . 35 |  |  | 39 |  |

Table 11 California Eighth Grade School Achievement By SES Indicators

| California |  | English/Language Arts |  | Science |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| $\mathrm{N}=1732$ | Coef | SE | p | Coef | SE | p |  |
| Intercept |  | 402.34 | 1.04 | $<.0001$ | 444.07 | 1.89 | $<.0001$ |
| NCES FRPL |  | -69.84 | 1.65 | $<.0001$ | -105.27 | 3.00 | $<.0001$ |
|  |  | $\mathrm{R}^{2}$ |  | .51 |  |  | .42 |
| Intercept |  | 402.49 | 1.05 | $<.0001$ | 444.23 | 1.90 | $<.0001$ |
| School SES |  | -70.86 | 1.67 | $<.0001$ | -106.65 | 3.04 | $<.0001$ |
|  | $\mathrm{R}^{2}$ |  | .51 |  |  | .41 |  |
| Intercept |  | 370.08 | .74 | $<.0001$ | 394.95 | 1.26 | $<.0001$ |
| District SES |  | .58 | .17 | $<.001$ | 1.29 | .30 | $<.0001$ |
| District Group |  | -3.14 | .13 | $<.0001$ | -4.77 | .23 | $<.0001$ |
| Disadvantage |  |  |  |  |  |  |  |
|  | $\mathrm{R}^{2}$ |  | .28 |  |  | .29 |  |

